

**City of Madison  
Tax Incremental District No. 41**

Financial Statements and  
Supplementary Information

December 31, 2020

# City of Madison Tax Incremental District No. 41

---

Table of Contents  
December 31, 2020

	<u>Page</u>
<b>Independent Auditors' Report</b>	1
<b>Financial Statements</b>	
Tax Incremental District No. 41 – Balance Sheet	3
Tax Incremental District No. 41 – Historical Summary of Project Costs, Project Revenues and Net Cost Recovered Through Tax Increments	4
Tax Incremental District No. 41 – Historical Summary of Sources, Uses and Status of Funds	5
Notes to Financial Statements	6
<b>Supplementary Information</b>	
Tax Incremental District No. 41 – Detailed Schedule of Sources, Uses and Status of Funds	11
Tax Incremental District No. 41 – Detailed Schedule of Capital, Administration and Professional Services Expenditures and Developer Payments	13
<b>Independent Auditors' Report on Compliance</b>	14

## **Independent Auditors' Report**

To the Common Council of  
City of Madison

### **Report on the Financial Statements**

We have audited the accompanying Balance Sheet, Historical Summary of Project Costs, Project Revenues and Net Cost Recovered Through Tax Increments and Historical Summary of Sources, Uses and Status of funds of the City of Madison's Tax Incremental District No. 41 (the District) as of December 31, 2020 and from the date of creation through December 31, 2020 and the related notes to the financial statements.

### ***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditors' Responsibility***

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the District's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### ***Opinion***

In our opinion, the financial statements referred to above present fairly, in all material respects, the financial position of City of Madison's Tax Incremental District No. 41 and the net project costs recovered through tax increments as of December 31, 2020 and the sources, uses and status of funds from the date of creation through December 31, 2020, in accordance with accounting principles generally accepted in the United States of America.

### ***Emphasis of Matter***

As discussed in Note 1, the financial statements present only the transactions of City of Madison's Tax Incremental District No. 41 and do not purport to and do not, present fairly the financial position of the City of Madison, Wisconsin, as of December 31, 2020, and the changes in financial position or, where applicable, cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America. Our opinion is not modified with respect to this matter.

### ***Other Matters***

#### *Required Supplementary Information*

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the financial statements. Such missing information, although not a part of the financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic or historical context. Our opinion on the financial statements is not affected by this missing information.

#### *Supplementary Information*

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the City of Madison's Tax Incremental District No. 41's financial statements. The supplementary information as listed in the table of contents is presented for purposes of additional analysis and is not a required part of the financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated in all material respects, in relation to the financial statements as a whole.

### **Report on Other Legal and Regulatory Requirements**

We have also issued our report dated July 27, 2021 on our tests of its compliance with Wisconsin State Statutes Section 66.1105. The purpose of that report is to describe the scope of our testing of compliance and the results of that testing and not to provide an opinion on compliance.

*Baker Tilly US, LLP*

Madison, Wisconsin  
July 27, 2021

# City of Madison Tax Incremental District No. 41

Balance Sheet  
December 31, 2020

	<b>Capital Projects Fund</b>
<b>Assets</b>	
Cash and investments	\$ 1,459,925
Taxes receivable	1,154,011
Prepaid items	<u>48</u>
Total assets	<u><u>\$ 2,613,984</u></u>
<b>Liabilities, Deferred Inflows of Resources and Fund Balance</b>	
<b>Liabilities</b>	
Accrued liabilities	<u>\$ 769</u>
<b>Deferred Inflows of Resources</b>	
Unearned revenue	<u>1,154,011</u>
Total deferred inflows of resources	<u>1,154,011</u>
<b>Fund Balance</b>	
Restricted	<u>1,459,204</u>
Total liabilities, deferred inflows of resources and fund balance	<u><u>\$ 2,613,984</u></u>

## City of Madison Tax Incremental District No. 41

Historical Summary of Project Costs, Project Revenues  
and Net Cost Recovered Through Tax Increments  
Date of Creation Through December 31, 2020

### Project Costs

Capital expenditures	\$ 4,116
Administration	149,294
Professional services	28,504
Developer payments	4,478,000
Contribution to TID No. 38	895,000
Debt issuance costs	32,287
Interest on advances	369
Interest on long-term debt	546,899

Total project costs 6,134,469

### Project Revenues

Tax increments	6,183,713
Miscellaneous	24,640
Investment income	122,960
Exempt computer aid	36,193
Personal property aid	11,184
Developer guarantees	122,366

Total project revenues 6,501,056

Net cost recovered through tax  
increments, December 31, 2020 \$ (366,587)

### Reconciliation of Recovered Costs

G.O. debt	\$ 1,092,617
Less fund balance	<u>(1,459,204)</u>

Net cost recovered through tax  
increments, December 31, 2020 \$ (366,587)

## City of Madison Tax Incremental District No. 41

Historical Summary of Sources, Uses and Status of Funds

Date of Creation Through December 31, 2020

### Sources of Funds

Tax increments	\$ 6,183,713
Miscellaneous	24,640
Investment income	122,960
Exempt computer aid	36,193
Personal property aid	11,184
Developer guarantees	122,366
Long-term debt issued	<u>4,800,640</u>
Total sources of funds	<u>11,301,696</u>

### Uses of Funds

Capital expenditures	4,116
Administration	149,294
Professional services	28,504
Developer payments	4,478,000
Contribution to TID No. 38	895,000
Debt issuance costs	32,287
Interest on advances	369
Principal on long-term debt	3,708,023
Interest on long-term debt	<u>546,899</u>
Total uses of funds	<u>9,842,492</u>
Fund balance, December 31, 2020	<u><u>\$ 1,459,204</u></u>

See notes to financial statements

# City of Madison Tax Incremental District No. 41

Notes to Financial Statements

December 31, 2020

## 1. Summary of Significant Accounting Policies

The accounting policies of the City of Madison's Tax Incremental District No. 41 (the District) conform to accounting principles as applicable to governmental units and as defined by Wisconsin Statutes Section 66.1105.

The City of Madison has implemented accounting principles generally accepted in the United States of America to the extent they apply in determining the scope of the activity of Tax Incremental District No. 41. The accompanying financial statements reflect all the significant operations of the City of Madison's Tax Incremental District No. 41. The accompanying financial statements do not include the full presentation of the City of Madison.

### Description of Fund Structure and Long-Term Debt

This report contains the financial information of the City of Madison's Tax Incremental District No. 41. The summary statements were prepared from data recorded in the following City of Madison funds and the City of Madison's long-term debt:

General Fund  
Capital Projects Fund

Detailed descriptions of the purpose of these funds and long-term debt can be found in the City of Madison's basic financial statements.

The data was consolidated for purposes of this report. Therefore, the amounts shown in the accompanying statements will not directly correlate with amounts shown in the basic financial statements.

The District was created under the provisions of Wisconsin Statute Section 66.1105. The purpose of that section is to allow a municipality to recover development and improvement costs in a designated area from the property taxes generated on the increased value of the property after the creation date of the District. The tax on the increased value is called a tax increment.

The statutes allow the municipality to collect tax increments until the net project cost has been fully recovered or until 27 years after the creation date, whichever occurs first. Project costs uncollected at the dissolution date are absorbed by the City of Madison. Project costs may be incurred up to five years before the unextended termination date of the District.

### Original Project Plan

	<u>Creation Date</u>	<u>Last Date to Incur Project Costs</u>	<u>Last Year to Collect Increment</u>
TID No. 41	January 1, 2011	September 5, 2033	2039

### Plan Amendment

	<u>Adoption Date</u>	<u>Last Date to Incur Project Costs</u>	<u>Last Year to Collect Increment</u>
Plan Amendment #1	September 10, 2016	September 5, 2033	2039
Plan Amendment #2	August 6, 2019	September 5, 2033	2039



# City of Madison Tax Incremental District No. 41

---

Notes to Financial Statements

December 31, 2020

## **Basis of Accounting**

The modified accrual basis of accounting was followed in the preparation of these statements. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. Available means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. Project costs, other than interest on long-term debt, are recorded when the related fund liability is incurred.

District increments are recorded as revenues in the year due. Intergovernmental aids and grants are recognized as revenues in the period the related expenditures are incurred, if applicable or when the District is entitled to the aids.

Other general revenues are recognized when received in cash or when measurable and available under the criteria described above.

## **Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

## **Measurement Focus**

The measurement focus of all governmental funds is the funds flow concept. Under the funds flow concept, sources and uses of financial resources, including capital outlays, debt proceeds and debt retirements are reflected in operations. Resources not available to finance expenditures and commitments of the current period are recognized as unavailable or unearned revenue or as nonspendable fund equity. Liabilities for claims, judgments, compensated absences and pension contributions which will not be currently liquidated using expendable available financial resources are shown in the long-term debt footnote disclosure. The related expenditures are recognized when the liabilities are liquidated.

## **Project Plan Budget**

The estimated revenues and expenditures of the District are adopted in the project plan. Those estimates are for the entire life of the District and may not be comparable to interim results presented in this report.

## **Long-Term Debt**

Short-term liabilities are recorded as fund liabilities. All other long-term liabilities are shown in the long-term debt footnote disclosure.

Proceeds of long-term debt issues not recorded as fund liabilities are reflected as Sources of Funds in the operating statement of the recipient fund. Retirement of these issues is reported as an expenditure in the year in which the debt matures or is repaid, whichever is earlier.

## **Claims and Judgments**

Claims and judgments are recorded as liabilities if all the conditions of Governmental Accounting Standards Board pronouncements are met. The liability and expenditure for claims and judgments is only reported in governmental funds if it has matured. Claims and judgments are disclosed in the long-term debt footnote when the related liabilities are incurred.

# City of Madison Tax Incremental District No. 41

Notes to Financial Statements

December 31, 2020

## 2. Cash and Temporary Investments

The District invests its funds in accordance with the provisions of the Wisconsin Statutes 66.0603(1m) and 67.11(2).

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices. No investments are reported at amortized cost. Adjustments necessary to record investments at fair value are recorded in the operating statement as increases or decreases in investment income.

The District, as a fund of the City of Madison, maintains separate and common cash and investment accounts at the same financial institutions utilized by the City of Madison. Federal depository insurance and the State of Wisconsin Guarantee fund insurance apply to the City of Madison as an individual municipality and, accordingly, the amount of insured funds is not determinable for the District.

## 3. Long-Term Debt

### General Obligation Debt

All general obligation notes payable are backed by the full faith and credit of the City of Madison. Notes and bonds borrowed to finance District expenditures will be retired by tax increments accumulated by the District capital projects fund. If those revenues are not sufficient, payments will be made by future tax levies.

<u>Title of Issue</u>	<u>Date of Issue</u>	<u>Due Date</u>	<u>Interest Rate</u>	<u>Original Indebtedness</u>	<u>Repaid</u>	<u>Balance 12-31-20</u>
G.O. Promissory Notes	10-01-12	10-01-22	0.4-2.125 %	\$ 3,414,960	\$ 2,374,200	\$ 680,760
G.O. Promissory Bonds	10-01-13	10-01-23	1.5-4.0	180,000	126,013	53,987
G.O. Promissory Bonds	10-01-13	10-01-23	2.0-3.4	1,205,680	847,810	357,870
Total				<u>\$ 4,800,640</u>	<u>\$ 3,708,023</u>	<u>\$ 1,092,617</u>

Aggregate maturities of all long-term debt relating to the District are as follows:

<u>Calendar Year</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2021	\$ 477,665	\$ 27,472	\$ 505,137
2022	477,665	16,366	494,031
2023	137,287	4,596	141,883
Total	<u>\$ 1,092,617</u>	<u>\$ 48,434</u>	<u>\$ 1,141,051</u>

# City of Madison Tax Incremental District No. 41

---

Notes to Financial Statements

December 31, 2020

## **Crossover Refunding**

On October 15, 2020, the City of Madison (the City) issued \$46,725,000 in general obligation refunding bonds. Of this amount, \$10,315,000 was related to a current refunding and \$36,410,000 was issued with an average coupon rate of 0.51 percent, to advance refund \$36,160,000 of outstanding bonds with an average coupon rate of 2.15 percent. The net proceeds along with existing funds of the City were used to purchase U.S. government securities. Those securities were deposited in an escrow account to provide for future debt service payments on the new bonds until the crossover date. The bonds are not considered to be defeased and the liability for those bonds as well as the escrow account are recorded in the financial statements. This type of advance refunding is commonly called a crossover refunding.

The District's portion of proceeds in the amount of \$36,051 to advance refund \$35,991 of outstanding bonds have been recorded in the City's debt service fund. They will be transferred to the District in 2021 and will be used to refund the 2013 general obligation debt in 2021. The District's portion of economic gain is \$2,065.

## **4. Advances from City General Fund**

The general fund advances funds to the District when the District is in a negative cash position. The general fund charges the District interest on the advance based on the outstanding advance balance at the end of the year at a rate based on the cost of funds to the City of Madison. No repayment schedule has been established. There was no advance outstanding as of December 31, 2020.

## **5. Guaranteed Revenue**

The City of Madison has entered into a development agreement with GI Clinic, LLC. The agreement guarantees that GI Clinic, LLC shall pay the difference between the guaranteed tax increment and the tax increment actually levied. The guarantee obligation shall terminate when the City of Madison has collected from the tax increment generated from the District or has been paid under this agreement the full amount of project costs of not less than \$1,372,000. The City of Madison has entered into similar agreements with University Crossing Office, LLC in the amount of \$1,087,000 and University Row Apartments, LLC in the amount of \$2,019,000.

## **6. Tax Abatements**

Tax abatements are a reduction in tax revenues that results from an agreement between one or more governments and an individual or entity in which (a) one or more governments promise to forgo tax revenues to which they are otherwise entitled and (b) the individual or entity promises to take a specific action after the agreement has been entered into that contributes to economic development or otherwise benefits the governments or the citizens of those governments.

## City of Madison Tax Incremental District No. 41

Notes to Financial Statements

December 31, 2020

The City of Madison, through its Tax Incremental Districts (TIDs), has entered into tax abatement agreements with developers in the form of tax incremental financing incentives to stimulate economic development. The abatements are authorized through the TIF project plans. The City of Madison disburses loans to developers. The developer guarantees a certain amount of increment each year. The developers pay property taxes as they become due and if they generate the guaranteed increment, an equal amount of loan balance is forgiven. In 2020 the entire amount of outstanding loans was paid off. Details of loans disbursed and forgiven are as follows:

<u>Developer Name</u>	<u>Loans Disbursed as of 12/31/2019</u>	<u>Loans Forgiven as of 12/31/2019</u>	<u>Loans Disbursed During 2020</u>	<u>Loans Forgiven During 2020</u>	<u>Balance Remaining as of 12/31/20</u>
GI Clinic, LLC	\$ 1,372,000	\$ 1,372,000	\$ -	\$ -	\$ -
University Crossing Office, LLC	1,087,000	889,951	-	197,049	-
University Row Apartments, LLC	<u>2,019,000</u>	<u>1,652,766</u>	-	<u>366,234</u>	-
Total	<u>\$ 4,478,000</u>	<u>\$ 3,914,717</u>	<u>\$ -</u>	<u>\$ 563,283</u>	<u>\$ -</u>

### 7. Increments Sharing

As allowable under TIF statutes, the City of Madison may share positive TIF increments. In 2019, the common council and joint review board approved sharing increments from TIF District No. 41 (donor district) to TIF District No. 38 (donee district). Transfers will be reflected as recoverable costs in the donor district and as project revenues in the donee district. A transfers was made to TIF District No. 38 in 2020 for a total donation amount of \$895,000.

### 8. Subsequent Event

In May 2021, the City of Madison approved a third amendment to the District's project plan to modify the total costs that the District may recover through tax increments. The District will authorize an additional \$3,000,000 in storm sewer repairs. This will result in the total project costs to increase to an amount of \$12,497,116.

## City of Madison Tax Incremental District No. 41

Detailed Schedule of Sources, Uses and Status of Funds

Date of Creation Through December 31, 2020

	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>
<b>Sources of Funds</b>						
Tax increments	\$ -	\$ -	\$ 111,076	\$ 600,550	\$ 1,097,492	\$ 840,958
Miscellaneous	9,110	15,530	-	-	-	-
Investment income	414	5,516	11,602	1,484	3,150	6,047
Exempt computer aid	-	-	850	815	4,832	6,533
Personal property aid	-	-	-	-	-	-
Developer guarantees	-	-	-	-	-	-
Long-term debt issued	-	3,414,960	1,385,680	-	-	-
	<u>9,524</u>	<u>3,436,006</u>	<u>1,509,208</u>	<u>602,849</u>	<u>1,105,474</u>	<u>853,538</u>
Total sources of funds						
<b>Uses of Funds</b>						
Capital expenditures	-	1,030	-	3,086	-	-
Administration	42,877	28,470	10,912	2,845	5,926	9,844
Professional services	12,110	731	3,519	2,025	1,600	1,600
Developer payments	-	-	4,478,000	-	-	-
Contribution to TID No. 38	-	-	-	-	-	-
Debt issuance costs	-	21,911	10,376	-	-	-
Interest on advances	74	268	27	-	-	-
Principal on long-term debt	-	-	341,775	481,916	481,916	480,496
Interest on long-term debt	-	-	59,839	96,170	90,040	80,581
	<u>55,061</u>	<u>52,410</u>	<u>4,904,448</u>	<u>586,042</u>	<u>579,482</u>	<u>572,521</u>
Total uses of funds						

## City of Madison Tax Incremental District No. 41

Detailed Schedule of Sources, Uses and Status of Funds

Date of Creation Through December 31, 2020

	2017	2018	2019	2020	Total	Project Plan Estimate
<b>Sources of Funds</b>						
Tax increments	\$ 840,026	\$ 828,550	\$ 895,432	\$ 969,629	\$ 6,183,713	\$ 11,714,116
Miscellaneous	-	-	-	-	24,640	-
Investment income	9,871	26,100	42,827	15,949	122,960	-
Exempt computer aid	5,659	5,742	5,881	5,881	36,193	-
Personal property aid	-	-	5,263	5,921	11,184	-
Developer guarantees	-	122,366	-	-	122,366	-
Long-term debt issued	-	-	-	-	4,800,640	7,973,000
<b>Total sources of funds</b>	<b>855,556</b>	<b>982,758</b>	<b>949,403</b>	<b>997,380</b>	<b>11,301,696</b>	<b>19,687,116</b>
<b>Uses of Funds</b>						
Capital expenditures	-	-	-	-	4,116	3,624,116
Administration	7,379	9,143	17,722	14,176	149,294	500,000
Professional services	1,800	1,625	1,442	2,052	28,504	-
Developer payments	-	-	-	-	4,478,000	4,478,000
Contribution to TID No. 38	-	-	-	895,000	895,000	895,000
Debt issuance costs	-	-	-	-	32,287	-
Interest on advances	-	-	-	-	369	-
Principal on long-term debt	480,480	480,480	480,480	480,480	3,708,023	7,973,000
Interest on long-term debt	70,792	61,002	49,826	38,649	546,899	2,217,000
<b>Total uses of funds</b>	<b>560,451</b>	<b>552,250</b>	<b>549,470</b>	<b>1,430,357</b>	<b>9,842,492</b>	<b>19,687,116</b>
Fund balance, December 31, 2020					\$ 1,459,204	

# City of Madison Tax Incremental District No. 41

Detailed Schedule of Capital, Administration and Professional Services

Expenditures and Developer Payments

Date of Creation Through December 31, 2020

	<u>Actual</u>	<u>Project Plan Estimate</u>
Capital, administration and professional services expenditures and developer payments:		
Street reconstruction	\$ 4,116	\$ 3,624,116
Revitalization loans	4,478,000	4,478,000
Administration and professional services	177,798	500,000
	<u>                    </u>	<u>                    </u>
Total	<u>\$ 4,659,914</u>	<u>\$ 8,602,116</u>

## Independent Auditors' Report on Compliance

To the Common Council of  
City of Madison

We have audited the accompanying Balance Sheet, Historical Summary of Project Costs, Project Revenues and Net Cost Recovered Through Tax Increments and the related Historical Summary of Sources, Uses and Status of Funds of the City of Madison, Wisconsin Tax Incremental District No. 41 (the District) as of December 31, 2020 and from the date the District was created through December 31, 2020 and have issued our report thereon dated July 27, 2021. We conducted our audit in accordance with auditing standards generally accepted in the United States of America.

In connection with our audit, nothing came to our attention that caused us to believe that the District failed to comply with Wisconsin State Statutes Section 66.1105, insofar as it relates to accounting matters. However, our audit was not directed primarily toward obtaining knowledge of such noncompliance. Accordingly, had we performed additional procedures, other matters may have come to our attention regarding the District's noncompliance with the above-referenced statute, insofar as it relates to accounting matters.

This report is intended solely for the information and use of the common council, management and the overlapping taxing districts and is not intended to be and should not be, used by anyone other than the specified parties.

*Baker Tilly US, LLP*

Madison, Wisconsin  
July 27, 2021